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Evaluation of School-to-Work Programs: Where We're at and Where We Should be at as We Build Systems

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EVALUATION OF SCHOOL-TO-WORK PROGRAMS:
WHERE WE’RE AT AND WHERE WE SHOULD BE AT
AS WE BUILD SYSTEMS

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OBJECTIVES

1. Difference between performance measurement and evaluation

2. Federal STW Office has initiatives in both areas (clear up confusion)

3. States (including Michigan) and local partnership (in Michigan) are "scrambling" to establish performance measurement systems, but
   - appears to be little feedback to program management
   - almost no evaluation efforts

4. Surveys and data collection forms beginning to become available
   - no need to "reinvent the wheel"
   - but, local customization necessary

5. Some quantitative evidence on performance measurement and evaluation available
TYPES OF EVALUATION

Impact (Summative) vs. Process (Formative)

- Gross Impact
- Net Impact
EVALUATION TIMING

GOVERNANCE/FUNDING

U.S. Dept. of Education

Perkins (Tech-Prep)

National STW Office

U.S. Dept. of Labor

MI Dept. of Education

MI Legislature

VE
Categorical

CEPD's

Local Districts and Consortia

STW Partnerships

MI Jobs Commission

STW

Workforce Development Boards

STW
FEDERAL LEGAL REQUIREMENTS

• §402(a) of STWOA requires performance measurement system to ...

• §402(b) requires national evaluation of effectiveness based on ...
SCHOOL-TO-WORK PERFORMANCE IN 10 STATES* 
AS MEASURED IN JANUARY 1996

Partnerships

- 210 local partnerships (21 per state on average)
- Covered: 78% of all K-12 public schools
  85% of all K-12 students

Business Involvement

- 134,700 business establishments (87.3% small; 11.5% 
  medium; 1.2% large)
- 53,000 work-based learning 'slots' (61.7% small; 29.4% 
  medium; 8.9% large)
- slots/high school enrollment = 2.9%

Systemic Integration

- Level 3 integration: ** 9% of students
  16% of schools

Source: Medrich et al., MPR Associates, 5/96

* Colorado, Indiana, Kentucky, Maine, Massachusetts, Michigan, New Jersey, 
  New York, Oregon, Vermont, Wisconsin.

** @ elementary: systemic linkage to middle school career exploration.
  @ middle school: structured career exploration, such as individualized learning 
  plans linked to career pathways in high school.
  @ high school: work-based learning experiences connected to integrated 
  curriculum and multi-year apprenticeships.

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PERFORMANCE MEASUREMENT/EVALUATION ACTIVITIES OF FIRST 8 IMPLEMENTATION STATES

Kentucky: No information

Maine: Have developed plan that will be accomplished internally by local partnerships

Massachusetts: Recently contracted with Metis Associates

-- 8 case studies
-- designing unified performance measurement system for local partnerships
-- developing self-assessment model for local partnerships

Michigan: Intends to competitively bid evaluation

New Jersey: Intends to work with Metis Associates for performance measurement system

New York: Has contracted with Magi a.k.a. Westchester Institute; forms on Internet

Oregon: No information

Wisconsin: Has contracted with Center on Education for Work, University of Wisconsin

-- Begun in 10/95; first report due in 10/96
-- Surveys of students, parent/guardians, instructors, and employers
-- Case studies at 6 high schools
### Panel A: '92-'94 MTP Completers vs. Comparison Group

<table>
<thead>
<tr>
<th></th>
<th>MTP</th>
<th>Comparison</th>
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</thead>
<tbody>
<tr>
<td>High School GPA (from transcript)</td>
<td>2.97*</td>
<td>2.66</td>
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<tr>
<td>Class Standing(^a)</td>
<td>21st percentile*</td>
<td>42nd</td>
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<tr>
<td>High School:</td>
<td></td>
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<tr>
<td>Math credits</td>
<td>3.62***</td>
<td>3.01</td>
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<tr>
<td>Science credits</td>
<td>2.75</td>
<td>2.57</td>
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<td>No. of High School Activities:</td>
<td>12th gr. 2.41</td>
<td>3.37</td>
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<tr>
<td>No. of High School Absences:</td>
<td>11th gr. 2.40**</td>
<td>6.05</td>
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<tr>
<td></td>
<td>12th gr. 3.47***</td>
<td>8.59</td>
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<tr>
<td>Percent in Postsecondary in Fall '95 (\text{self-reported})</td>
<td>46.7</td>
<td>48.0</td>
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<tr>
<td>Percent Employed in Fall '95</td>
<td>80.0</td>
<td>72.0</td>
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<tr>
<td>Average Hourly Wage</td>
<td>$9.79***</td>
<td>$5.55</td>
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<tr>
<td>Average Hours per Week</td>
<td>39.9</td>
<td>31.9</td>
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<tr>
<td>Percent Aspire to Technical or Crafts Occupations, Fall '95</td>
<td>50.0*</td>
<td>16.7</td>
</tr>
</tbody>
</table>

Source: Hollenbeck (1996)

\(^a\) Measured as average percentile from top.
Panel B: '93-'95 MTP Completers vs. Comparison Group

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<thead>
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<tbody>
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<td>High School GPA (from transcript)</td>
<td>3.13</td>
<td>3.32*</td>
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<tr>
<td>Class Standing(a)</td>
<td>23rd percentile</td>
<td>29th</td>
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<tr>
<td>High School: Math credits</td>
<td>3.10</td>
<td>3.46**</td>
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<tr>
<td>Science credits</td>
<td>2.39</td>
<td>3.31***</td>
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<td>No. of High School Activities:</td>
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<td>11th gr.</td>
<td>2.34</td>
<td>3.91***</td>
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<td>12th gr.</td>
<td>1.31</td>
<td>3.85***</td>
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<td>No. of High School Absences:</td>
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<td>11th gr.</td>
<td>2.56***</td>
<td>6.52</td>
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<td>12th gr.</td>
<td>5.53*</td>
<td>8.08</td>
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<tr>
<td>Percent in Postsecondary in Fall '95 (self-reported)</td>
<td>89.3</td>
<td>91.4</td>
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<tr>
<td>Percent Employed in Fall '95</td>
<td>64.3</td>
<td>60.3</td>
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<td>Average Hourly Wage</td>
<td>$5.81</td>
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<td>Average Hours per Week</td>
<td>31.2*</td>
<td>25.2</td>
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<tr>
<td>Percent Aspire to Technical or Crafts Occupations, Fall '95</td>
<td>44.4***</td>
<td>7.0</td>
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Source: Hollenbeck (1996)

\(a\) Measured as average percentile from top.
STW PROGRAM MANAGEMENT MODEL WITH PERFORMANCE MEASUREMENT FEEDBACK

Effective feedback requires:

- Commitment to continuous improvement
- Confidence in data
- Co-operation of all stakeholders

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